



## JUSTIFICATION FOR OTHER THAN FULL AND OPEN COMPETITION

1. The Department of the Navy, contracting through the Naval Research Laboratory, proposes to enter into a modification of a contract on other than a full and open competitive basis.

2. Nature and/or description of the action being approved.

This action is to increase the ceiling of contract N00173-03-C-2018, Software Engineering, from \$77,783,992.00, by \$1,200,000.00, to \$78,983,992.00.

3. Description of the supplies or services required to meet the needs of Naval Research Laboratory including the estimated value.

The following non-severable tasks will continue under this extension:

TacSat-4 support  
JMAPS support  
MASTER support  
PCIP applications  
MIS web integration

All tasks are in the operational system under development stage except for PCIP, which is in the prototype under development stage. All deliverables for these tasks are in the form of monthly cost and performance reports, and technical data and documentation.

3.1. A statement of delivery requirements

The period of performance for the basic contract will not be extended as a result of this bridge modification. The current period of performance is through 30 June 2011.

3.2. The total estimated dollar value (including all options) for the acquisition(s) covered by the justification will be \$78,983,992.00.

4. Identification of the statutory authority permitting other than full and open competition.

10 U.S.C. 2304(c)(1) - Only one responsible source

5. Demonstration that proposed contractor's unique qualifications or nature of the acquisition requires use of the authority cited.

The new ceiling will allow continuation of several non-severable tasks as outlined in Section 3.1. Only the current contractor can continue these efforts through the performance period without significant increase in cost.

6. A description of efforts made to ensure offers are solicited from as many potential sources as is practicable including whether a synopsis notice was or will be publicized.

The initial requirement was issued using Full and Open Competitive procedures. The follow-on requirement will also be issued utilizing Full and Open procedures.

7. Determination by the Contracting Officer that the anticipated cost to the Government will be fair and reasonable.

Before awarding a cost-type modification, the Contracting Officer will perform a cost analysis in accordance with FAR 15.404-1(1) to determine whether the estimated contract amount is fair and reasonable.

8. Description of the market research conducted and results or statement of the reasons a market research was not conducted. The follow-on contract will be fulfilled utilizing full and open competition.

The only contractor that can continue efforts under the current contract is clearly the incumbent. Market research for the new follow on contract has been conducted.

9. Any other facts supporting the use of other than full and open competition:

N/A

10. A statement of the actions, if any, the agency may take to remove or overcome any barriers to competition before any subsequent acquisition for the supplies or services required.

Four of the aforementioned tasks (Section 3.1) will carry into a new procurement which will be processed with full and open competition (TacSat-4 support, JMAPS support, PCIP applications, and MIS web integration). While each of these tasks is considered non-severable in their current stage of development, it is anticipated that the remaining work to be performed under this bridge contract will get each task to a stage where it will be feasible for other potential vendors to continue the work without additional cost or delay to the Government.

12. Certification and Approval signatures.

**TECHNICAL AND REQUIREMENTS CERTIFICATION  
REQUIRED BY FAR 6.303-2(b)**

I certify that the facts and representations under my cognizance which are included in this justification which form a basis for this justification are complete and accurate.

**Technical Cognizance**

(Signature) William Jones 2/2/11  
William Jones Date

Contracting Officer Representative, Code 8112

**Requirements Cognizance**

(Signature) Christopher Dwyer 2/2/2011  
Christopher Dwyer Date

Superintendent, Code 8100

**CONTRACTING OFFICER CERTIFICATION REQUIRED BY FAR 6.303-2(a)(12)**

I certify that this justification is accurate and complete to be best of my knowledge and belief.

(Signature) Carol A. Parnell 04 Feb 11  
Carol A. Parnell Date

**CAROL A. PARNELL**  
Contracting Officer

Contracting Officer, Code 3230

**COMPETITION ADVOCATE**

I certify that this justification is accurate and complete to be best of my knowledge and belief.

(Signature) Rita M. Brede 3/7/11  
Rita M. Brede Date

Contracting Division Head, Code 3200

**APPROVAL BLOCK REQUIRED BY FAR 6.304 (see FAR 6.304 and DFAR 206.304  
for  
Approving Official):**

APPROVED:    
(Signature) \_\_\_\_\_ Date \_\_\_\_\_  
Patricia Festin

Assistant Counsel